

# BOARD OF SUPERVISORS

*Brown County*



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Judge Kendall Kelley

## **CRIMINAL JUSTICE COORDINATING BOARD**

**Tuesday, October 30, 2012**

**3:30 p.m.**

**Room 201, Northern Building**

**305 E. Walnut Street**

1. Call Meeting to Order.
2. Approve/Modify Agenda.
3. Approve/Modify Minutes of September 25, 2012.
4. Plan Board Membership.
5. Mental Health Court (Judge Zuidmulder).
6. Agenda for Upcoming Meetings – Potential Areas of Focus:
  - a. Response to Illegal Drug Activity in Brown County and Presentation by Prescription Drug Officer. (Sheriff John Gossage)
  - b. Schedule Meeting with Representative from Statewide Criminal Justice Coordinating Council. (DA David Lasee)
  - c. Sex Offender Ordinances. (Jed Neuman)
  - d. Jail Population Update.
  - e. Reducing Jail Population.
  - f. Specialty Courts (Drug Court, Veterans Treatment Court, and future Courts)
6. Adjourn.

Judge Kendall Kelley, Chair

Notice is hereby given that action by Committee may be taken on any of the items which are described or listed in this agenda.

Please take notice that it is possible additional members of the Board of Supervisors may attend this meeting, resulting in a majority or quorum of the Board of Supervisors. This may constitute a meeting of the Board of Supervisors for purposes of discussion and information gathering relative to this agenda.

**PROCEEDINGS OF THE BROWN COUNTY  
CRIMINAL JUSTICE COORDINATING BOARD**

Pursuant to Section 19.84 Wisconsin Statutes, a regular meeting of the **Brown County Criminal Justice Coordinating Board** was held on Tuesday, September 25, 2012 in Room 201 of the Northern Building, 305 E. Walnut Street, Green Bay, Wisconsin.

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**Present:** Chair Judge Kelley, Jason Beck, John Mitchell, John Gossage, David Lasee, Jed Neuman, Troy Streckenbach, Jeff Cano, Brian Shoup, Matt Joski  
**Citizen Reps:** Tim Mc Nulty  
**Excused:** Jeffrey Jazgar

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1. **Call Meeting to Order.**

The meeting was called to order by Chair Judge Kendall Kelley at 3:34 p.m.

2. **Approve/Modify Agenda.**

**Motion made by Tim Mc Nulty, seconded by Jason Beck to approve. Vote taken. MOTION CARRIED UNANIMOUSLY**

3. **Approve/Modify Minutes of May 29, 2012.**

**Motion made by Jed Neuman, seconded by David Lasee to approve. Vote taken. MOTION CARRIED UNANIMOUSLY**

4. **Plan Board Membership.**

Members of the Council introduced themselves. Judge Kelley stated he wished to discuss Board membership due to problems in the past of having enough members present to form a quorum. Much of the membership of the Board is defined by the ordinance creating the Board and there are also several citizen members that have been appointed. Judge Kelley stated that originally this Board was formed in large part to look at reducing the jail population. He asked if anyone had any suggestions with regard to membership and a suggestion was made to change the membership to include designees which would make it easier to have a quorum. Judge Kelley also noted that the Board should consider whether there are sufficient resources to accomplish what the purposes of the Board are as this Board is not specifically funded so there is not staff dedicated to the Board.

5. **Agenda for Upcoming Meetings – Potential Areas of Focus:**

a. **Response to Illegal Drug Activity in Brown County and Presentation By Prescription Drug Officer. (Sheriff John Gossage)**

*This item was not discussed.*

b. **Schedule Meeting with Representative from Statewide Criminal Justice Coordinating Council. (DA David Lasee)**

Kewaunee County Sheriff Matt Joski attended the meeting to talk about the Statewide Criminal Justice Coordinating Council which he is a member of. Joski stated that the Statewide Council was established by direction of the Governor and he felt the interesting prelude was identifying the stakeholders and the processes so as not to “reinvent the wheel” or create infrastructure or capital outlay to accomplish the goals. The Council looks at the processes of criminal justice and how they can be better aligned and also what is going on as far as trends and outcomes with the goal of finding ways to match current needs and trends.

Joski continued that membership and making sure that you have the appropriate people on this Board would be very important. He outlined the makeup of the State Council and indicated that their initial meetings were held in Eau Claire as they were one of the early adopters of the CJCC and they also got

ideas from the program in Milwaukee. He continued that they do not have a lot of outlay and expense but what they see are people coming together to share their successes and shortcomings. Much of the input they have received is in regard to options to incarceration.

Joski also talked about a model of the justice system and at what point people enter the criminal justice system. Some of the early meetings of the CJCC touched on this and they discussed contact with the system and when they should be engaging in some of the creative solutions to incarceration and where intercepts should be made when possible. From the State level, they have been very sensitive in making it clear that they are not directing anybody, but are getting the people together from the local communities to sit on the Council and share information and generalities.

Joski continued that another large part of discussions at their meetings was with regard to efficiency versus effectiveness. This is an eye opener for many in law enforcement and when you get others around the table to share all different views it makes for excellent conversation and also requires people to put pre-conceived notions aside and re-evaluate with openness. It is about trying to open minds to doing things differently in a more effective manner which often leads to more efficiency as well.

Judge Kelley talked about the difficulty of having people show up at this Board and felt that it may be driven, at least in part, because not everything discussed at the meetings are universal issues. Joski stated that the State Council meets quarterly. He continued that one of the early things they did was discuss goals and then break down into different subcommittees to look further at things they wished to accomplish. These subcommittees are: Specialty Courts, Benchmarks & Data, Alternatives to Incarceration and Public Outreach. Judge Kelley asked Joski if he had a copy of the Executive Order and a copy is attached.

Joski also stated that law enforcement deals with Human Services quite a bit and it was important to share data with them as well. He felt the more information that can be shared, the better to make the entire system work. He felt that it was a matter of recognizing what is being done and realigning it to be the most beneficial. Human Services Director Brian Shoup stated there has been realignment but unfortunately perhaps not in the right areas. He stated that the Department of Corrections provides more mental health services than the Human Services Department does at this point and he continued that they currently have a three month wait list to get a patient in to see a prescriber. Shoup stated the acute inpatient facility is very, very busy and some people are being treated in conjunction with law enforcement. Joski agreed with Shoup and said what they must do is continue to reflect what is happening and make sure both efficiency and effectiveness is examined.

Joski also felt it was very important to find a way to do things differently to reduce recidivism and break the cycle of those who are chronically involved in the law enforcement system. There are a number of programs in this area to wean people off the government programs and get back to the natural supports that allow people to function appropriately.

Shoup felt it has taken a long time to learn that it is not just a matter of bringing mental health and AODA services to the population because there is a lot of criminal thinking among this population. He said that sometimes when these individuals are involved in traditional group therapy, it is detrimental to the rest of the group. He felt that behavioral health caretakers need to have a better understanding of the dynamics of criminality overall.

Lasee stated that changing behavior was one part of the component but the other component is being accountable to the public perception of public safety.

County Executive Troy Streckenbach felt there was no shortage of issues regarding how to address the financial side of the ledger. He stated that he had had discussions with the DA as to how to address the needs in the DA's office to have more prosecutors. Streckenbach has met recently with the Sheriff, Human Services Director and a few others along with the DHHS to show them the efforts in Brown County at combatting fraud. In 2011 Brown County saved the State and federal government \$1.4 million dollars

in cost aversion and avoidance. Streckenbach also felt that at some point Brown County will have so many cases being referred that it will create a bottleneck in the DA's office which will filter down to the courts and then the jail. In looking at other angles of what we are trying to address and divert or solve, we need to look at what the implications are that would have impact on the various different agencies or organizations that have the trickle-down effect. We need to communicate to the State that we are able to divert or increase our prevention, but the net effect is not benefiting the local side and we need help to address the other component which is the DA's office and courts.

Streckenbach continued that the other thing he is acutely aware of is that the money is no longer funneling down but the County continues to have obligations in areas such as victim witness programs. He stated that he is trying to find solutions at the local level, however, they need help from the State to recognize that and he thought perhaps this Board would be one of the avenues that can be used to communicate with the Governor's office and let them know what we are doing at the local level but that there are still gaps that we need help with. Streckenbach continued that he does feel this Board is beneficial and important and he agrees that the ordinance should be amended to allow for designees to attend in place of a member to help facilitate a quorum.

Lasee felt that a worthwhile project over the next several years would be to identify the possibilities of non-profits to serve as agents in a diversionary type program because the County lacks a diversion program in the adult criminal justice system. The treatment courts that the County currently has are designed for more serious offenders than the low level offenders. He stated that he sees more and more individuals in the criminal justice system that lack basic life skills. They have not been raised in homes where right from wrong was taught nor have they had any sort of faith based community to give them a sense of right from wrong. Lasee felt if we could try to bring some organizations together to effectively run a diversionary program for young offenders, maybe the cycles can be broken early for people who are not committing real serious offenses but are committing offenses that do need to be addressed. Judge Kelley agreed that for some people crime is the path of least resistance.

Shoup commented that one of the things we could look at as far as the non-profits are concerned is to have a conversation with the United Way in terms of their priorities and what they select their priorities to be and let them know that we do not have any sort of diversionary program in Brown County. He felt that there needs to be more attention paid by the non-profit community in the area of criminal justice. Streckenbach felt that if we go down that path, the non-profits will look to the County for the funds of integration of additional programs. He felt that if we bring in those types of organizations, it needs to be clear that as they are making their priorities, the County is recognizing areas for opportunities and perhaps when they look at priorities they could look at incorporating this into their approach with their own dollars. Shoup agreed but stated that what non-profits often say is that they need public dollars because it gives creditably in partnership to solicit dollars.

Judge Kelly thanked the Board for their great discussions and stated that next time perhaps the meeting will focus on board membership and the mission.

**c. Sex Offender Ordinances. (Jed Neuman)**

*This item was not discussed.*

**d. County Funded Assistant District Attorney. (DA David Lasee)**

*This item was not discussed.*

**e. Jail Population Update.**

*This item was not discussed.*

**f. Reducing Jail Population.**

*This item was not discussed.*

**g. Specialty Courts (Drug Court, Veterans Treatment Court, and future Courts).**

*This item was not discussed.*

**6. Adjourn.**

**Motion made by Brian Shoup, seconded by John Gossage to adjourn at 4:45 p.m. Vote taken.  
MOTION CARRIED UNANIMOUSLY**

Respectfully submitted,

Therese Giannunzio  
Recording Secretary